

May 18, 2005

EPA Science Forum: Collaborative Science for Environmental Solutions

***Importance of EPA Ecosystem Research to
Environmental Management Programs
in Baltimore County, MD***

Donald C. Outen, AICP
Natural Resource Manager
douten@co.ba.md.us



BALTIMORE COUNTY
M A R Y L A N D

***Department of Environmental
Protection and Resource
Management***



How Do We Measure Success?



“The health of our waters is the principal measure of how we live on the land”

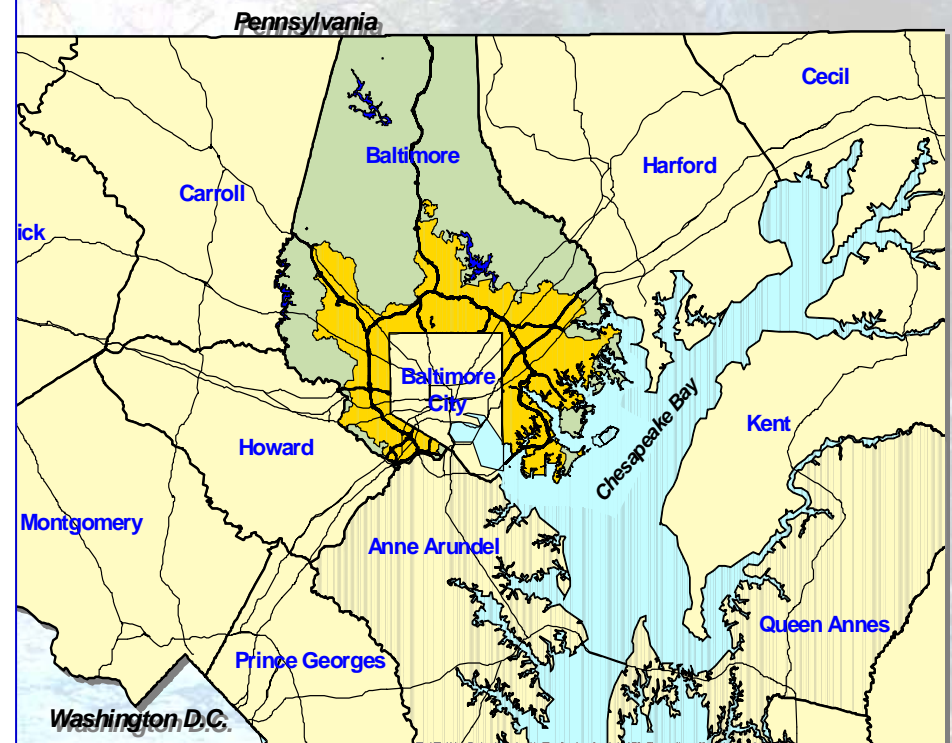
Luna B. Leopold

Baltimore County, MD

An Introduction

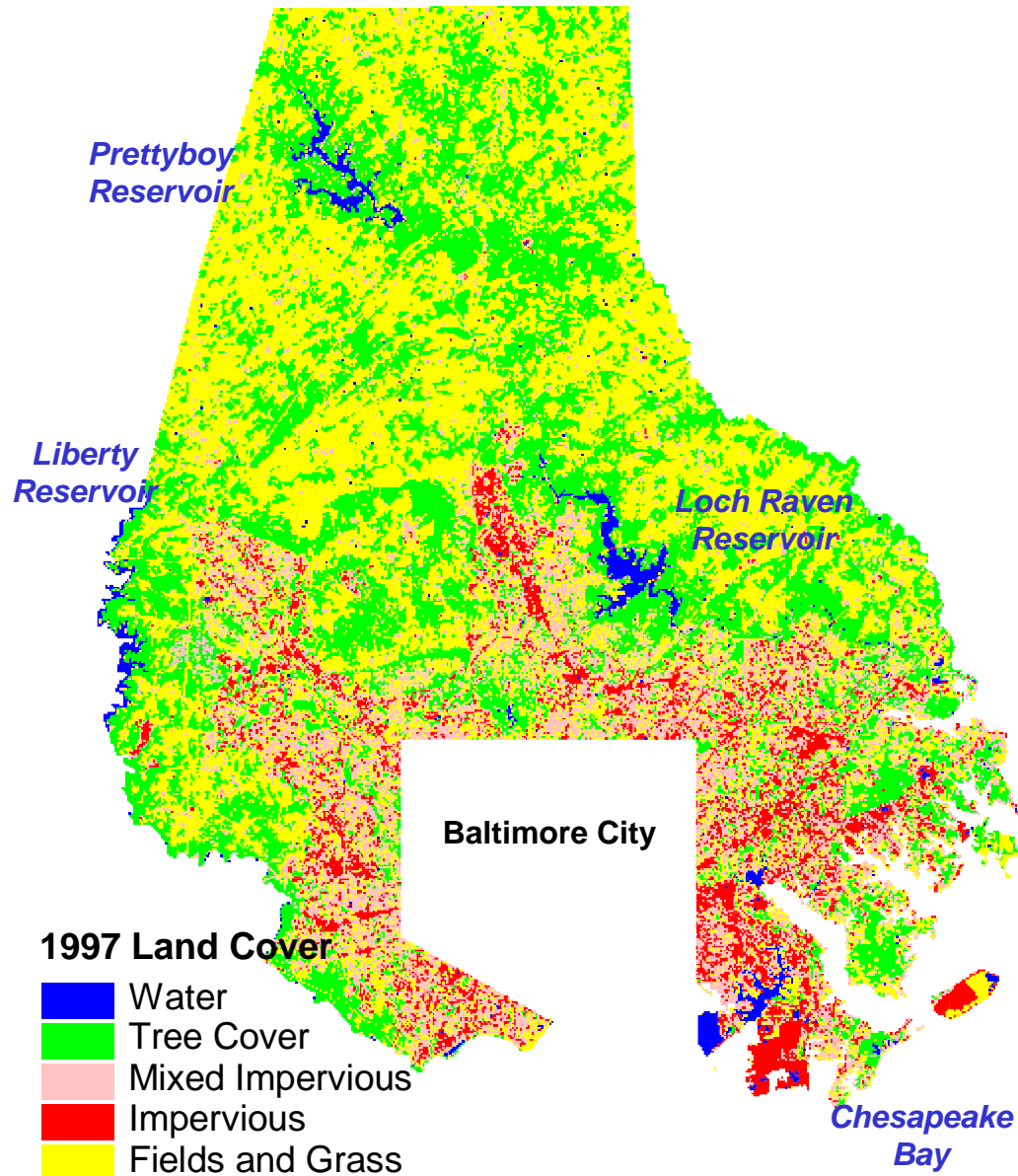


- Maryland's 3rd largest County:
610 square miles
780,000 people (2005 est.)
- No Incorporated Municipalities:
Independent of Baltimore
City since 1851
- Population Density:
1,260/sq.mi. (v. 542 for MD)
- Population Growth Rate:
1% per year 1970-2000-2030
- Management:
Fourth best-managed of 40
largest urban counties in the
US (*Governing*, 2002)

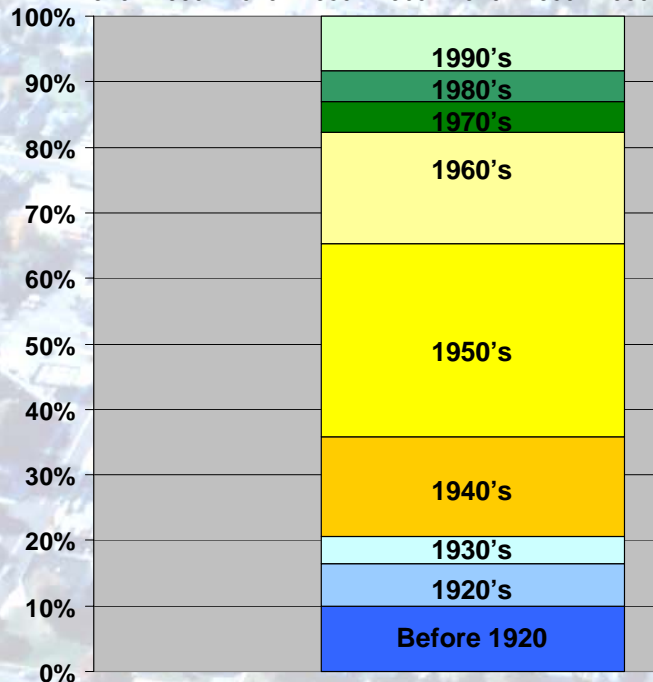
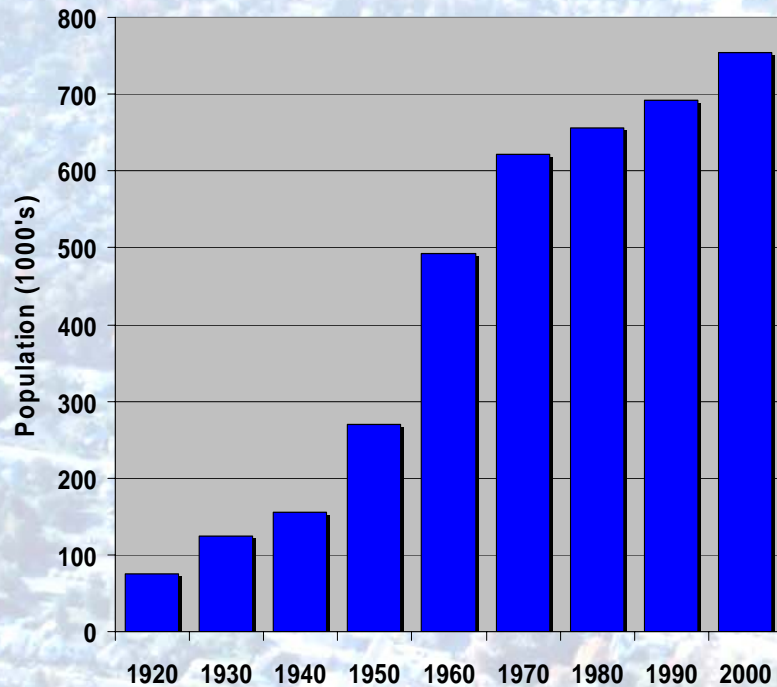


“the land of pleasant living”

Baltimore County Land Cover and Resources



- 82% Piedmont province, 18% Coastal Plain
- 1/3 each urban, agriculture, forest land cover
- >220 miles of Chesapeake Bay shoreline
- 2,100+ miles of freshwater streams and tidal rivers
- 63% of 3 City-owned reservoir watersheds in County
- 50% of streams drain to reservoirs
- reservoirs serve 90% of County and 1.8 million in Baltimore region



Population Growth

- 62% in just 30 years: 1940 -1970
- 36% - post - 1950's
- 29% - 1950's
- 35% - pre - 1950

Growth Management Milestones

- 1945 First Zoning Regulations
- 1963 Plan for the Valleys
- 1967 Urban-Rural Demarcation Line
- 1975 Resource Conservation Zoning
- 1979 Designated Growth Areas
- 1972, 1975, 1979, 1989, 2000 Master Plans

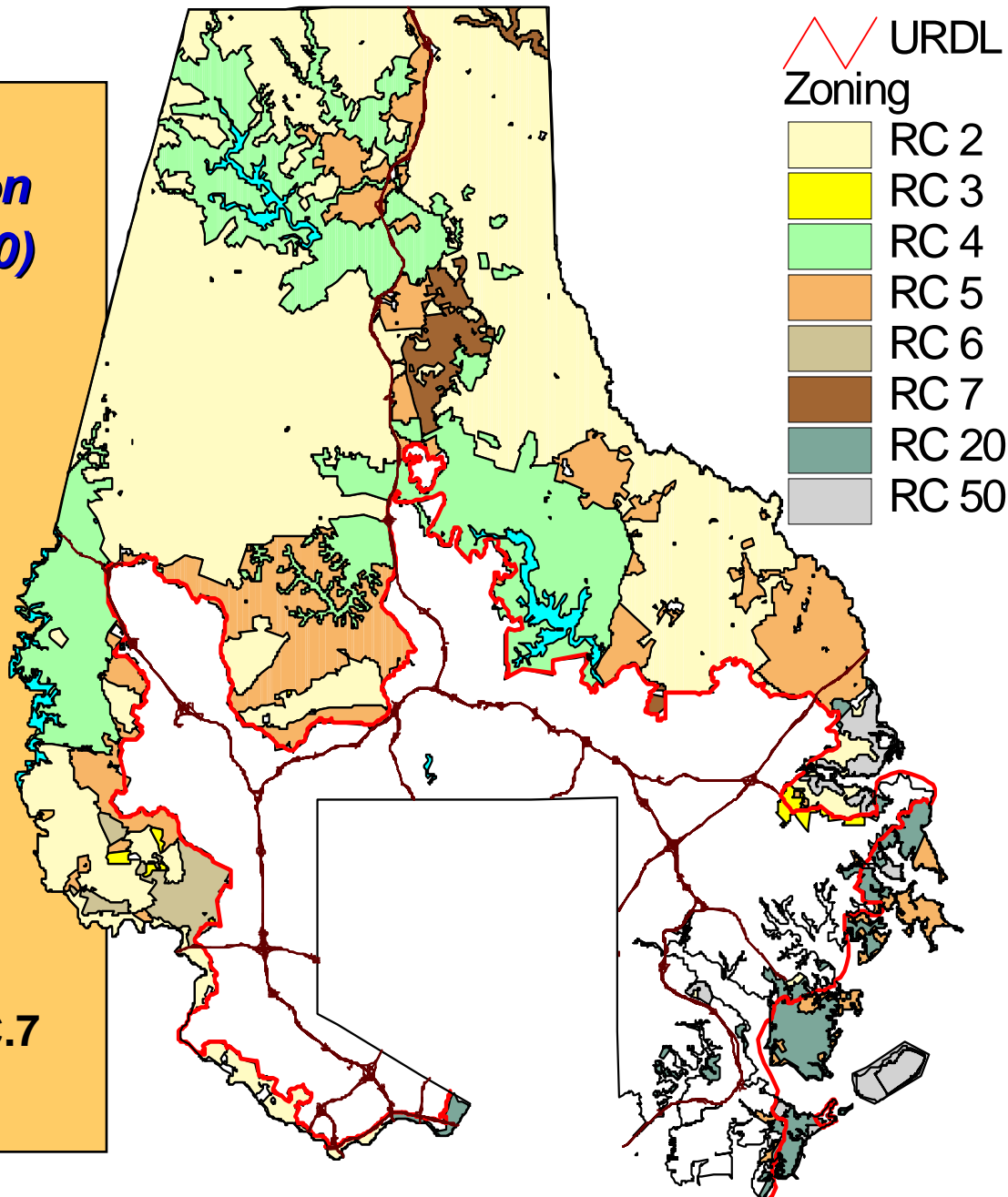
90% of the County's year 2000 population lives inside the URDL, on 1/3 of the land

Resource Conservation Zoning (2000)

R.C. Zones first
established
in 1975

Quadrennial
Comprehensive
Zoning Map
Process (CZMP)

New Zones:
2001 - R.C.6, R.C.7
2004 - R.C.8





Urban Baltimore County





Rural Baltimore County





Pre-Regulatory Development Patterns

- 87% of year 2000 population arrived by 1980, before env. regulations
- minimum lot size zoning approach
- use of engineering to overcome site limitations
- no stormwater management or protection of streams, wetlands, forests

An aerial photograph of a suburban landscape. A blue stream winds through the center of the image, flanked by brown, undeveloped land. On either side of the stream are several residential developments with houses and parking lots. A multi-lane road with a roundabout is visible on the right side. The overall scene illustrates the integration of natural features with urban planning.

Post-Regulatory Development Patterns

- density zoning approach protects streams, wetlands, forests
- site-based environmental assessment and regulations
- stormwater management for stream protection



Urban Stream Problems



Problems and Challenges



- The cumulative effect of human disturbances is threatening the sustainability of the natural environment.
- Consequences include loss of ecosystem services and socio-economic values.
- Federal and state mandates now require local governments to address deleterious management practices including impacts of historic land use change.
- Local governments have traditionally not understood nor been adequately prepared to use science-based management.
- Restoration is expensive and practitioners need to justify projects to elected officials.

Environmental Program Drivers

National environmental policy and regulatory programs:

- Clean Water Act (NPDES MS4, TMDLs)
- Coastal Zone Management Act (Sec. 6217)

Cooperative ecosystem management commitments:

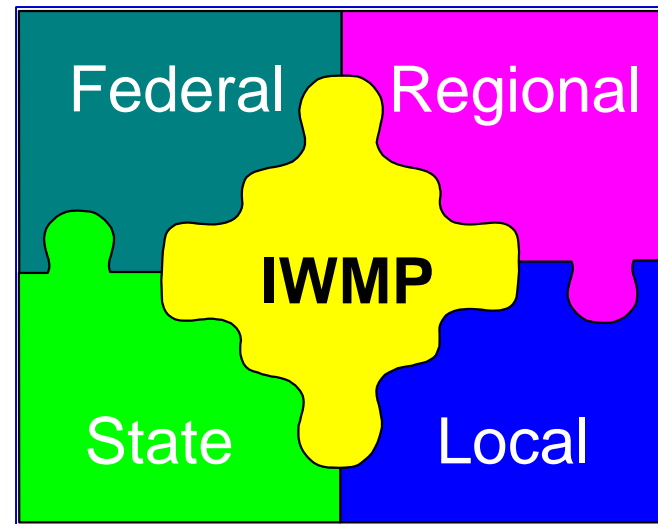
- Chesapeake Bay Program (nutrient strategies, habitat goals, sound land use, land preservation)
- Reservoir Watershed Management Agreement (regional)

State regulatory mandates:

- Chesapeake Bay Critical Areas
- stormwater management
- non-tidal wetlands
- sediment/erosion control
- forest conservation

Local initiatives:

- stream buffer regulations
- stream restoration
- forest sustainability
- Green Schools



Baltimore County Integrated Watershed Management Program



1997 Gold Award Recipient

- ***Growth Management and Land Preservation***
- ***Resource Protection (Regulation)***
- ***Environmental Restoration***
- ***Facility Maintenance***
- ***Assessment, Monitoring, and Research***
- ***Planning and Program Coordination***
- ***Education and Citizen Participation***

Local Governments:

“closest to the people”

Cost of County provision of services for FY 2006:

- \$1.45 billion Operating Budget (General Fund portion)
- \$.72 billion Special Fund
- \$.64 billion Capital Improvement Program
- 24,781 employees

DEPRM FY 2006 Budget:

- \$ 6.4 million (0.44% of County total)
- \$ 18.7 million (2.90% of County total)
- 116 employees (0.47% of County total)

Working with Federal Agencies

- “frequent flyer” for stream restoration and stormwater BMPs under MDE cost-share programs
- collaborator with EPA ORD on study of denitrification effect of stream restoration (Joe Williams & Paul Mayer et al.)
- participant in EPA-funded project by Trust for Public Land on source water protection (Prettyboy Reservoir Watershed)
- collaborator with State of Maryland and counties for EPA-funded Gunpowder River basin study
- potential “client” for local pilot for EPA Regional Environmental Vulnerability Assessment (ReVA)
- one of three county pilots USDA Forest Service for forest sustainability for *Linking Communities to the Montreal Process Criteria & Indicators* project



Local Environmental Management Questions - Examples

- How much watershed forest cover and/or riparian forest cover do we need to maintain channel stability, stream diversity, and protect drinking water? What are the critical functional thresholds?
- What is the role of stream restoration for denitrification? How can we measure the multiple benefits of restoration practices?
- How effective are our restoration practices? Which are the best combinations of restoration projects and other management practices?
- What is the cost/benefit of protection v. restoration? Are we spending our taxpayers' money wisely?



The Importance of Federal Environmental Research to Local Governments

- local governments have the responsibility, through legal mandates, to protect and restore ecosystem function
- local governments typically lack the capacity for conducting environmental research, including time for research and staff with technical expertise
- federal agencies are better able to synthesize complex, multi-dimensional, and spatially extensive data
- local funds are limited and there is intense competition for spending the tax dollar
- elected officials favor spending limited funds on programs they perceive to have the most tangible benefits for citizens in the short term



Stream Restoration Objectives

- re-establish “equilibrium” channel pattern, profile, and cross-section
- convey base flows, bankfull flows, and flood flows
- reduce streambank erosion and channel incision
- improve water quality and control stormwater
- provide in-stream and riparian habitat
- protect in-stream infrastructure (sewers, bridges, and culverts)
- protect private property and structures
- improve community aesthetics

Baltimore County Stream Restoration Progress

Status of projects completed or in design or construction at the end of 2003:

- 700 stream miles assessed for geomorphic stability (1/3 of streams)
- 42 projects completed
- 80,100 feet restored
- \$22.9 million invested





Rosgen-based “natural channel design”





Spring Branch Restoration: \$1.2 million per mile



Stream Restoration Monitoring

Post-construction monitoring required for 2-5 years by Corps/MDE permits

Geomorphological Monitoring:

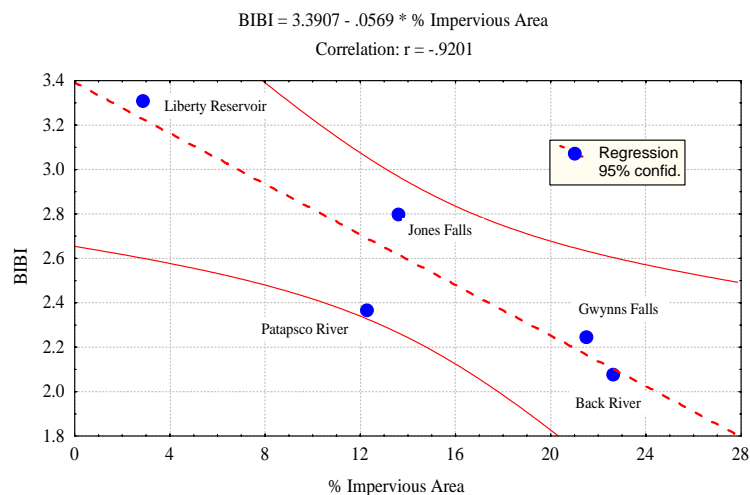
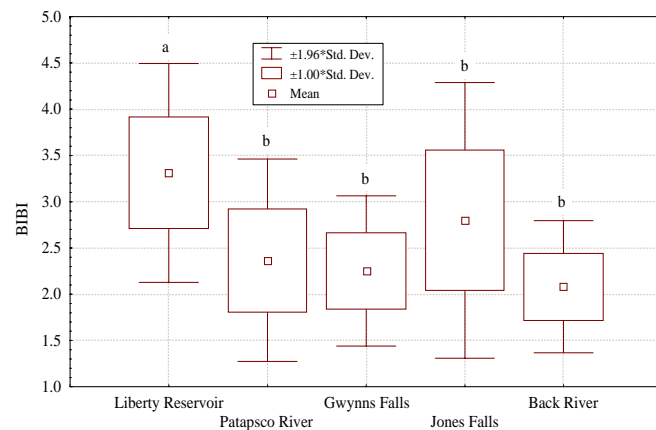
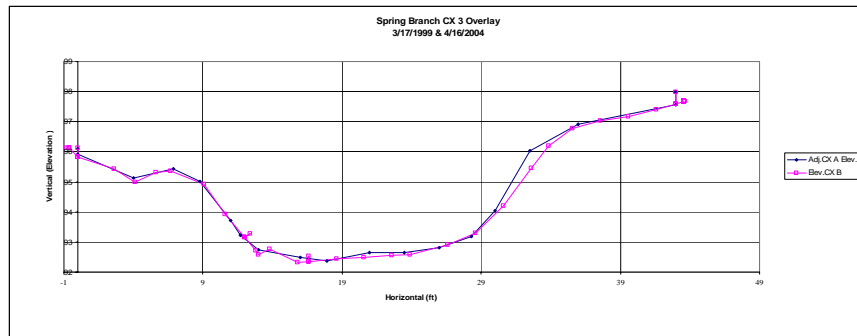
- cross-sections, longitudinal surveys
- observational structural monitoring (root wads, rock weirs, step pools)

Biological Monitoring:

- capital and reference site monitoring
- Benthic macros & fish assemblages

Spring Branch Monitoring:

- long-term NPDES monitoring site
- chemical, geomorphological, and biological monitoring





***Minebank Run Stream Restoration Project
at Loch Raven High School - Before***



***Minebank Run Stream Restoration Project
at Loch Raven High School - After***